

# WORCESTER REGIONAL RETIREMENT SYSTEM

ACTUARIAL VALUATION as of

January 1, 2018

Prepared by:

KMS Actuaries, LLC 814 Elm Street, Suite 204 Manchester, NH 03101

September, 2018



September 13, 2018

Worcester Regional Retirement Board Midstate Office Park 23 Midstate Drive, Suite 106 Auburn, MA 01501

Dear Board Members:

We are pleased to present the enclosed report providing the results of our actuarial valuation of the Worcester Regional Retirement System as of January 1, 2018. Our valuation was performed in accordance with the provisions contained in Chapter 32 of the Massachusetts General Laws, "M.G.L.", as of January 1, 2018. Disclosures under GASB Statement No. 67, Financial Reporting for Pension Plans (GASB 67) and GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) are provided in a separate report.

The principal results of our valuation are summarized in Section 2. The Summary of Plan Provisions and Actuarial Methods and Assumptions are shown in Sections 5 and 6, respectively. Section 7 summarizes the demographic profile of active members, retired plan members and beneficiaries and disabled plan members. Asset information and actuarial liabilities are presented in Section 2. The development of the required appropriations pursuant to Chapter 32 of the M.G.L. is shown in Section 3, including a 30-year forecast of the required appropriations and projected cash flows. The summary of information for PERAC is presented in Section 4.

This valuation is based upon member data provided by the Worcester Regional Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Retirement Board. Although we did not audit the data used in the valuation, we believe that the information is complete and reliable.

Liabilities presented in this report are based on a long-term investment return rate assumption of 7.75%, net of investment expense, compounded annually.

This report was completed in accordance with generally accepted actuarial standards and procedures, and conforms to the Code of Professional Conduct of the American Academy of Actuaries. The actuarial assumptions used in the determination of costs are reasonably related to the experience of the System and to reasonable expectations, and represent our best estimate of anticipated long-term experience under the System.

Worcester Regional Retirement Board September 13, 2018 Page 2

Future actuarial valuation results may differ significantly from the current results presented in this report. Examples of potential sources of volatility include plan experience differing from that anticipated by the economic or demographic assumptions, the effect of new entrants, changes in economic or demographic assumptions, the effect of law changes and the delayed effect of smoothing techniques.

Our valuation follows generally accepted actuarial methods and we perform such tests as we consider necessary to assure the accuracy of the results. The amounts presented in this report have been appropriately determined according to the actuarial assumptions and methods stated herein.

This report is intended for the sole use of the Worcester Regional Retirement System and is intended to provide information to comply with the stated purpose of the report. It may not be appropriate for other purposes.

The undersigned credentialed actuaries are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained herein. They are available to answer any questions with regard to this report.

Respectfully submitted,

Linda L. Bournival, FSA

Member, American Academy of Actuaries (603) 792-9494

Amanda J. Makarevich, ASA

Member, American Academy of Actuaries

amarda Maharwich

(603) 702-8009

David M. Mirabito, FSA

Member, American Academy of Actuaries

(978) 766-5532

# TABLE OF CONTENTS

SECTION 1 -	SUMMARY	1
SECTION 2 -	PRINCIPAL VALUATION RESULTS  Exhibit 2.1 - PLAN ASSETS  Exhibit 2.2 - ACTUARIAL PRESENT VALUE OF FUTURE BENEFITS  Exhibit 2.3 - ACTUARIAL ACCRUED LIABILITY  Exhibit 2.4 - UNFUNDED ACTUARIAL ACCRUED LIABILITY  Exhibit 2.5 - NORMAL COST  Exhibit 2.6 - ACTUARIAL EXPERIENCE	6
SECTION 3 -	CHAPTER 32 OF M.G.L. APPROPRIATIONS  Exhibit 3.1 - ANNUAL APPROPRIATIONS  Exhibit 3.2 - 30-YEAR FORECAST OF ANNUAL APPROPRIATIONS  Exhibit 3.3 - 30-YEAR FORECAST OF CASH FLOW	14
SECTION 4 -	REQUIRED DISCLOSURES Exhibit 4.1 - GASB 67 AND GASB 68 DISCLOSURES Exhibit 4.2 - PERAC DISCLOSURE INFORMATION	18
SECTION 5 -	SUMMARY OF PLAN PROVISIONS	20
SECTION 6 -	ACTUARIAL ASSUMPTIONS AND METHODS	25
SECTION 7 -	PLAN MEMBER INFORMATION Exhibit 7.1 - ACTIVE MEMBERS BY AGE and YEARS OF SERVICE Exhibit 7.2 - RETIRED and DISABLED PLAN MEMBERS and BENEFICIARIES	29
SECTION 8 -	GLOSSARY OF TERMS	31
SECTION 9 -	MEMBER UNIT FY2020 APPROPRIATION	33

### Background

We have completed the Actuarial Valuation of the Worcester Regional Retirement System as of January 1, 2018. This valuation is based upon census data provided by the Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Worcester Regional Retirement Board. Information for the prior valuation completed as of January 1, 2016 was obtained from the valuation report prepared by KMS Actuaries, LLC.

#### Massachusetts General Laws

The valuation was prepared in accordance with Chapter 32 of the Massachusetts General Laws ("M.G.L."). The results are based on the active, inactive and retired members and beneficiaries as of January 1, 2018, the assets as of December 31, 2017 and assumptions regarding investment returns, salary increases, death, turnover, disability and retirement.

The valuation does not take into consideration:

- · Changes in the law after the valuation date,
- Transfers between retirement systems pursuant to Section 3(8)(c) of Chapter 32,
- · State-mandated benefits and
- · Cost-of-living increases granted to members in pay status between 1982 and 1997.

#### GASB Statement Numbers 67 and 68

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, Financial Reporting for Pension Plans, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, Accounting and Financial Reporting for Pensions, replaced the requirements of Statement No. 27.

The new pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the new standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

The required disclosures and notes under the new GASB Statements for the fiscal year ending December 31, 2017 are provided in a separate report.

#### **Actuarial Valuation**

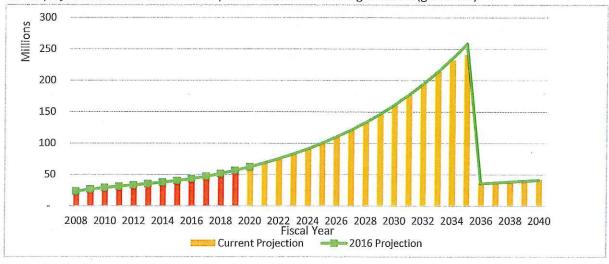
During the two years since the last valuation, the total unfunded actuarial accrued liability of the System was expected to increase from \$774,603,682 as of January 1, 2016 to \$812,148,457 as of January 1, 2018, for a total increase of \$37,544,775. The actual unfunded actuarial accrued liability, before any assumption or plan changes, was \$828,586,851, resulting in an actuarial loss of \$16,438,394. The actuarial loss was primarily due to an asset gain of \$2,895,822 and a demographic experience loss of \$19,334,216. The details of the gain and loss analysis are provided in Exhibit 2.6.

#### Appropriations

The funding appropriation for each year is computed as the sum of the normal cost, net 3(8)(c) transfers and an amortization payment to pay off the Unfunded Actuarial Liability, adjusted for semi-annual payments of the appropriation made July 1 and January 1. The appropriation calculated as of the January 1, 2018 valuation is \$83,562,816, and is made up of a normal cost payment of \$15,935,598, net 3(8)(c) transfers of \$3,310,021, and an amortization payment of \$64,317,197. The amortization method is an increasing amortization of the unfunded actuarial accrued liability at 4% over 17 years and is expected to fully pay the unfunded actuarial accrued liability by the year 2035. The development of the appropriation as of January 1, 2018 is presented in Exhibit 3.1.

For fiscal year 2019, we show the actual appropriation developed under the previous funding schedule and reported on the PERAC "Required Fiscal Year 2019 Appropriation" letter dated December 14, 2017 of \$56,616,875. For fiscal year 2020, we developed an annual appropriation of \$62,250,254, which is made up of a normal cost and net 3(8)(c) transfers of \$21,024,235 and payment toward the unfunded actuarial accrued liability (including payments for the Early Retirement Incentives) of \$41,226,019. The unfunded actuarial accrued liability is expected to be fully paid by 2035. The current funding schedule is shown in Exhibit 3.2.

The chart below shows the historical (orange bars) and projected (yellow bars) annual appropriations compared to the projected amounts shown in the prior valuation and funding schedule (green line).



A summary of principal valuation results from the current valuation and the prior valuation follows. Changes in actuarial assumptions and methods and Plan provisions are discussed below, as well as changes in census data and asset information.

/aluation Date	1/1/2018	1/1/2016	Increase/ (Decrease)
Summary of Member Data	<del></del>	<del>4 - 1 - 1 - 1</del>	***************************************
Active Members	6,934	6 772	0.40/
	6,934 47.5	6,773 48.0	2.4% (1.0%)
Average Age Average Service	10.1	10.6	(4.3%)
Valuation Salary	\$304,282,630	\$282,918,805	7.6%
Average Salary	\$43,882	\$41,771	5.1%
Retired Members and Beneficiaries	3,351	3,122	7.3%
Average Age	73.5	73.8	(0.4%)
Total Annual Retirement Allowance	\$68,184,912	\$59,160,612	15.3%
Average Annual Retirement Allowance	\$20,348	\$18,950	7.4%
State Reimbursed COLAs	\$354,170	\$465,830	(24.0%)
Total System-Funded Retirement Allowance	\$67,830,742	\$58,694,782	15.6%
Disabled Members	270	260	3.8%
Average Age	62.9	62.6	0.5%
<b>Total Annual Retirement Allowance</b>	\$8,731,339	\$8,025,611	8.8%
Average Annual Retirement Allowance	\$32,338	\$30,868	4.8%
State Reimbursed COLAs	\$63,992	\$74,425	(14.0%)
Total System-Funded Retirement Allowance	\$8,667,347	\$7,951,186	9.0%
Inactive Members	1,978	1,925	2.8%
Annuity Savings Fund	\$18,530,021	\$15,987,062	15.9%
14,000			0.54
12,000 201	233 247	260	0.52
<sub>γ</sub> 10,000 2,686 2,686	2,742 2,840	3,122	0.50 Active Acti
5, 10,000 2,	1,874	1,925	0.48 S
قِي 6,000	1,057	0.00	0.46 ਦੇ
<del>g</del> 4,000		2,171	0.44 &
6,610	6,377 5,354	4,602 3,763	0.42 <u>⊆</u> 0.40
		3,703	0.40
2008 2010	2012 2014	2016 2018	
	Valuation Year		
Actives - Tier 1	Actives - Tier 2	Inactives	1
Retirees & Beneficiaries	Disableds -	In Pay Per Active	

			Increase/
Valuation Date	1/1/2018	<u>1/1/2016</u>	(Decrease)
Funded Status - Market Value of Assets			
Actuarial Accrued Liability (AAL)	\$1,514,623,300	\$1,369,393,800	10.6%
Market Value of Assets (MVA)	\$710,205,259	\$573,959,894	23.7%
<b>Unfunded Accrued Liability</b>	\$804,418,041	\$795,433,906	1.1%
Funded Status	46.9%	41.9%	11.9%
Funded Status - Actuarial Value of Assets			
Actuarial Accrued Liability (AAL)	\$1,514,623,300	\$1,369,393,800	10.6%
Actuarial Value of Assets (AVA)	685,488,133	\$594,790,118	15.2%
Unfunded Accrued Liability	\$829,135,167	\$774,603,682	7.0%
Funded Status	45.3%	43.4%	4.4%
Normal Cost			<i>y</i>
Total Normal Cost	\$43,715,955	\$41,092,346	6.4%
Employee Normal Cost	28,880,357	26,597,269	8.6%
Administrative Expenses	1,100,000	1,100,000	0.0%
Net Employer Normal Cost	\$15,935,598	\$15,595,077	2.2%
Appropriations			
Fiscal Year 2018	N/A	\$51,474,497	N/A
Fiscal Year 2019	\$56,616,875	\$56,598,226	0.0%
Fiscal Year 2020	\$62,250,254	\$62,231,967	0.0%
Fiscal Year 2021	\$68,444,153	\$68,426,485	0.0%

### **Actuarial Assumptions and Methods**

Most Actuarial Assumptions and Methods used in this valuation remained the same from those used in the last valuation, except the net 3(8)(c) transfers were increased from \$3,000,000 to \$3,500,000. The Actuarial Assumptions and Methods utilized in this valuation are detailed in Section 6, Actuarial Assumptions and Methods.

#### Plan Provisions

Effective January 1, 2018, the Nashoba Valley Regional Dispatchers and Lancaster Sewer became new member units of the Worcester Regional Retirement System. The increase in the Unfunded Actuarial Accrued Liability due to the inclusion of the liabilities attributed to the members of these two groups is \$548,316. All other Plan provisions used in this valuation are the same as those used in the prior valuation, and are summarized in Section 5, Summary of Plan Provisions.

#### Census Data

As of January 1, 2018, there are 6,934 active members who may be eligible for benefits in the future, 3,351 retirees and beneficiaries, 1,978 inactives and 270 disabled retirees. Summaries of the active, retired and disabled employees are included in Section 7, Demographic Information.

#### Assets

This valuation is based upon asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Worcester Regional Retirement Board. The market value of assets increased from \$573,959,894 as of January 1, 2016 to \$710,205,259 as of January 1, 2018. During the plan years ended 2016 and 2017, the market value rates of return were 7.77% and 17.58%, respectively.

The actuarial value of assets increased from \$594,790,118 as of January 1, 2016 to \$685,488,133 as of January 1, 2018. During the plan years ended 2016 and 2017, the rates of return on the actuarial value of assets were 7.41% and 8.55%, respectively.

## Exhibit 2.1 - Plan Assets

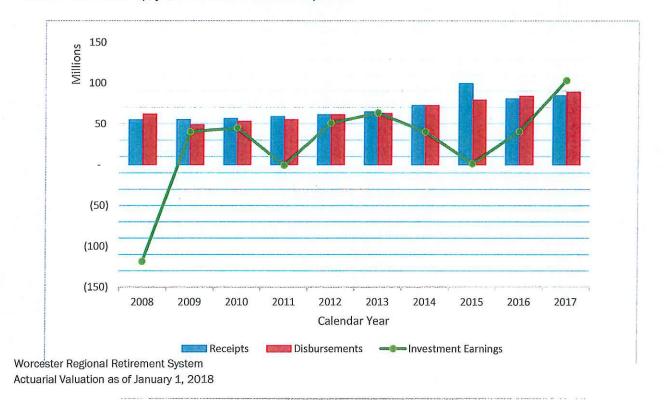
Asset information is reported annually to the Public Employee Retirement Administration Commission by the Worcester Regional Retirement System. The Market Value of Assets for the three most recent calendar years are as follows:

Calendar Year	2017	2016	2015
Trust Fund Composition at Year-End		9	
Cash	\$2,919,956	\$4,322,402	\$8,256,694
Short-Term Investments	0	0	0
Fixed Income Securities	0	0	0
Equities	0	0	0
Pooled Short Term Funds	0	0	0
Pooled Domestic Equity Funds	0	0	0
Pooled International Equity Funds	0	0	0
Pooled Global Equity Funds	0	0	0
Pooled Domestic Fixed Income Funds	0	0	0
Pooled International Fixed Income Funds	0	0	0
Pooled Global Fixed Income Funds	0	0	0
Pooled Alternative Investments	2,863,638	4,109,766	5,537,390
Pooled Real Estate Funds	449,652	1,737,097	6,002,240
Pooled Domestic Balanced Funds	0	0	0
Pooled International Balanced Funds	0	0	0
Hedge Funds	0	. 0	0
PRIT Cash	0	0	0
PRIT Fund	705,763,910	601,435,651	554,348,825
Interest Due & Accrued	0	0	0
Prepaid Expenses	0	0	0
Accounts Receivable	4,281,182	6,087,919	5,542,676
Land	0	0	0
Buildings	0	0	0
Accumulated Depreciation - Buildings	0	0	0
Accounts Payable	(6,073,079)	(6,442,319)	(5,727,931)
Total Market Value of Assets	\$710,205,259	\$611,250,516	\$573,959,894

Exhibit 2.1 - Plan Assets

Calendar Year	2017	2016	2015
Funds			
Annuity Savings Fund	\$274,388,785	\$264,886,018	\$256,353,295
Annuity Reserve Fund	71,436,739	67,440,646	63,023,021
Special Military Service Fund	141,576	133,287	146,258
Pension Fund	1,037,428	571,535	264,915
Expense Fund	0	0	0
Pension Reserve Fund	363,200,731	278,219,030	254,172,405
Total Market Value of Assets	\$710,205,259	\$611,250,516	\$573,959,894
Asset Activity			
Market value as of Beginning of Year	\$611,250,516	\$573,959,894	\$552,502,472
Contributions and Receipts	84,608,085	80,679,545	99,522,714
Benefit Payments and Expenses	(88,780,059)	(83,899,923)	(79,247,968)
Investment Return	103,126,717	40,511,000	1,182,676
Market Value as of End of Year	\$710,205,259	\$611,250,516	\$573,959,894
Rate of Return	17.58%	7.77%	0.92%

Below are the receipts and disbursements during the last 10 years. The green line reflects investment gains and losses, which vacillate as investment markets fluctuate. Blue bars indicate contributions, from employees and employers, and red bars show benefit payments and administrative expenses.



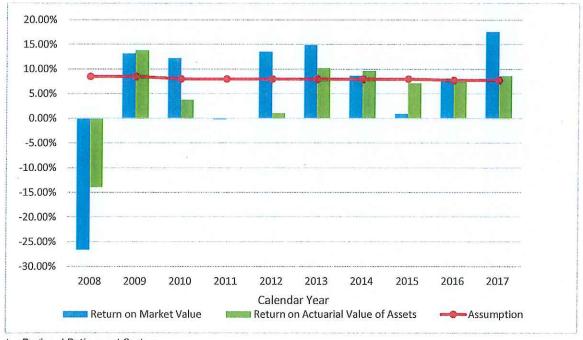
## Exhibit 2.1 - Plan Assets

The Actuarial Value of Assets is the market value of assets as of the valuation date adjusted to phase in investment gains and losses over a 5-year period, further constrained to be within 20% of the market value of assets. Investment gains and losses are the excess or deficiency of the expected returns over the actual returns.

V	aluation Date		1/1/2018	1/1/2017	1/1/2016	
1. N	Market Value of Assets as of prior	January 1	\$611,250,516	\$573,959,894	\$552,502,472	
а	. Prior Year Contributions and Re	ceipts	84,608,085	80,679,545	99,522,714	
b	. Prior Year Benefit Payments and	d Expenses	(88,780,059)	(83,899,923)	(79,247,968)	
С	. Expected Investment Return Ra	te	7.75%	7.75%	8.00%	
d	. Expected Investment Return		47,196,779	44,346,703	45,078,770	
е	. Expected Market Value of Asset	S				
	as of Valuation Date		\$654,275,321	\$615,086,219	\$617,855,988	
2. P	rior Year Gain / (Loss)					
а	. Market Value of Assets as of Jai	nuary 1	\$710,205,259	\$611,250,516	\$573,959,894	
b	. Expected Market Value of Asset	S	654,275,321	615,086,219	617,855,988	
c.	Prior Year Gain / (Loss)		55,929,938	(3,835,703)	(43,896,094)	
3. P	hase-In of Asset Gains and Losse	es				
			Unrecognized	Unrecognized	Unrecognized	
	Calendar Year	Gain / (Loss)	Gain / (Loss)	Gain / (Loss)	Gain / (Loss)	
a.	2017	\$55,929,938	\$44,743,950	1 <del>=</del>	•	
b.	2016	(3,835,703)	(2,301,422)	(3,068,562)		
c.	2015	(43,896,094)	(17,558,438)	(26,337,656)	(35,116,875)	
d.	2014	(834,822)	(166,964)	(333,929)	(500,893)	
e.	2013	27,369,961		5,473,992	10,947,984	
f.	2012	19,197,802			3,839,560	
g.	Total deferred gains/(losses)		24,717,126	(24,266,155)	(20,830,224)	

Valuation Date	Exhibit 2.1 - Plan Assets 1/1/2018	1/1/2017	1/1/2016
4. Actuarial Value of Assets			
<ul><li>a. Market Value of Assets</li><li>b. Deferred gains/(losses)</li><li>c. Market Value of Assets Less</li></ul>	\$710,205,259 24,717,126	\$611,250,516 (24,266,155)	\$573,959,894 (20,830,224)
deferred gains/(losses)	\$685,488,133	\$635,516,671	\$594,790,118
<ul><li>d. 80% of Market Value of Assets</li><li>e. 120% of Market Value of Assets</li></ul>	568,164,207 852,246,311	489,000,413 733,500,619	459,167,915 688,751,873
f. Actuarial Value of Assets, a., but not less than b. and	4005 400 400	4005 540 054	<b>ATO 4</b> TOO 440
not greater than c.	\$685,488,133	\$635,516,671	\$594,790,118
g. Ratio of Actuarial Value of Assets to Market Value of Assets	96.52%	103.97%	103.63%
<ol><li>Rate of Return on Actuarial Value of Assets Calendar Year</li></ol>	s for Prior 8.55%	7.41%	7.13%

Below are the investment returns during the last 10 years. The red line reflects the investment return actuarial assumption. Blue bars indicate investment return rates on market value of assets, and green bars show investment return rates on actuarial value of assets.



## Exhibit 2.2 - Actuarial Present Value of Future Benefits

The Actuarial Present Value of Future Benefits is the present value of the cost to finance all benefits payable in the future, discounted to reflect the probability of payment and the time value of money. Below is the Actuarial Present Value of Future Benefits from the current valuation and the prior valuation:

Valuation Date	1/1/2018	<u>1/1/2016</u>
Actives	\$1,092,799,805	\$1,039,552,247
Retired Members and Beneficiaries	673,804,622	570,882,886
Disabled Members	102,003,269	94,136,290
Inactive Members	18,530,021	16,263,360
Total Present Value of Future Benefits	\$1,887,137,717	\$1,720,834,783

## Exhibit 2.3 - Actuarial Accrued Liability

The Actuarial Accrued Liability is the portion of the Actuarial Present Value of Future Benefits which is allocated to all periods prior to a valuation year and therefore is not provided for by future Normal Costs. Below is the Actuarial Accrued Liability from the current valuation and the prior valuation:

Valuation Date	1/1/2018	<u>1/1/2016</u>
Actives	\$720,285,388	\$688,111,264
Retired Members and Beneficiaries	673,804,622	570,882,886
Disabled Members	102,003,269	94,136,290
Inactive Members	18,530,021	16,263,360
Total Actuarial Accrued Liability	\$1,514,623,300	\$1,369,393,800
Exhibit 2.4 - Unfunded Actuarial Valuation Date	1/1/2018	1/1/2016
Unfunded Actuarial Accrued Liability		
a. Actuarial Accrued Liability	\$1,514,623,300	\$1,369,393,800
b. Actuarial Value of Assets	685,488,133	594,790,118
c. Unfunded Actuarial Accrued Liability (a b.)	\$829,135,167	\$774,603,682
d. Funded Ratio (b. divided by a.)	45.3%	43.4%

Below are the accrued liabilities, asset values (actuarial and market) and funded status during the last 10 years. The black solid line reflects the funded status on an actuarial value of assets (AVA) basis and the black dotted line reflects the funded status on a market value (MVA) basis. Blue bars indicate actuarial accrued liabilities, red bars indicate actuarial value of assets and green bars indicate market value of assets.

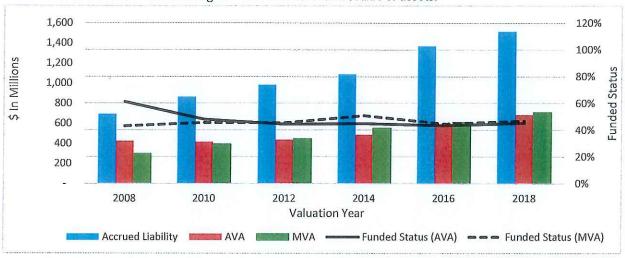


Exhibit 2.5 - Normal Cost

The Normal Cost is the portion of the Actuarial Present Value of Future Benefits which is allocated to a valuation year. Only active employees who have not reached Normal Retirement Age incur a Normal Cost. Below is the Normal Cost from the current valuation and the prior valuation:

Valuation Date	<u>1/1/2018</u>	<u>1/1/2016</u>
Total Normal Cost As of Percentage of Salary	\$43,715,955 14.4%	\$41,092,346 14.5%
Employee Normal Cost As of Percentage of Salary	\$28,880,357 9.5%	\$26,597,269 9.4%
Administrative Expenses As a Percentage of Salary	\$1,100,000 0.4%	\$1,100,000 0.4%
Net Employer Normal Cost As a Percentage of Salary	\$15,935,598 5.2%	\$15,595,077 5.5%

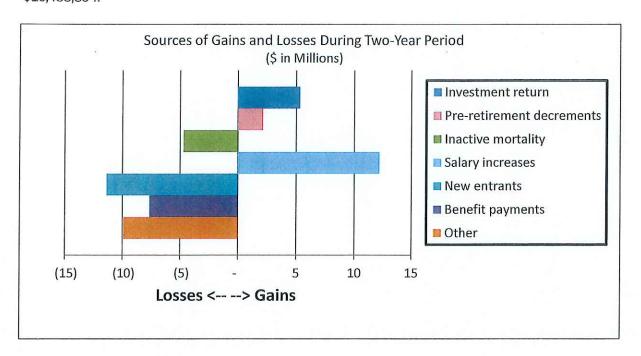
# Exhibit 2.6 - Actuarial Experience

In performing the actuarial valuation, various assumptions are made regarding mortality, retirement, disability and withdrawal rates as well as salary increases and investment returns. A comparison of the results of the current valuation and the prior valuation is made to determine how closely actual experience relates to expected. During the two years since the last valuation, the total unfunded actuarial accrued liability of the System was expected to increase by \$37,544,775. Below is the development of the Actuarial Loss for the current 2-year period:

Ca	endar Year Ending	12/31/2017	12/31/2016
Exp	pected Unfunded Actuarial Accrued Liability		
a.	Unfunded Actuarial Accrued Liability, beginning of year	\$794,846,065	\$774,603,682
b.	Normal cost, beginning of year	\$40,706,899	41,092,346
C.	Total contributions	84,608,085	80,679,545
d.	Interest (full year on a. and b., one-half year on c.)	61,203,578	59,829,582
e.	Expected Unfunded Actuarial Accrued Liability	\$812,148,457	\$794,846,065
f.	Unfunded Actuarial Accrued Liability (before changes)	828,586,851	
g.	(Gain)/Loss	\$16,438,394	
Ass	et (gain)/loss		
a.	Actuarial value of assets, beginning of year	\$635,516,671	\$594,790,118
b.	Contributions and Receipts	84,608,085	80,679,545
c.	Benefit Payments and Expenses	(88,780,059)	(83,899,923)
d.	Assumed rate of return (prior valuation)	7.75%	7.75%
e.	Expected return	49,077,406	45,961,045
f.	Actuarial value of assets, end of year	685,488,133	635,516,671
g.	Actual return	54,143,436	43,946,931
h.	Actual rate of return	8.55%	7.41%
j.	Asset (gain)/loss	(\$5,066,030)	\$2,014,114
j.	Total asset (gain)/loss, 2-year period	(\$2,895,822)	

## Exhibit 2.6 - Actuarial Experience

Below are the various sources of gains and losses over the 2-year period. The asset gain during the period was \$2,895,822, and the total demographic loss during the period was \$19,334,216, which totals to an overall loss of \$16,438,394.



### Actual Unfunded Actuarial Accrued Liability

a.	Changes due to:	
	i) Asset (gain)/loss	(\$2,895,822)
	ii) (Gain)/loss from demographic experience	19,334,216
	iii) (Gain)/loss prior to changes	16,438,394
ē	iv) Plan change - Lancaster Sewer and Nashoba Dispatch v) Assumption change	548,316 -
	vi) Total (gain)/loss (including changes)	16,986,710
b.	Unfunded Actuarial Accrued Liability, end of year	\$829,135,167

## Exhibit 3.1 - Annual Appropriations

The Annual Appropriation is determined in accordance with the requirements set forth in Section 22D of Chapter 32 of the Massachusetts General Laws ("M.G.L."). The appropriation is comprised of the annual employer normal cost and amortization payments to pay the unfunded actuarial accrued liability. Below are the details of the annual appropriations for the current and prior valuations, adjusted for semi-annual payments made each July 1 and January 1. The appropriations shown are based on the results of the valuations and do not account for any adjustments made to appropriations in the selected funding schedule.

Amortization Payments	1/1/2018	1/1/2016
a. Early Retirement Incentive Plan (2002) Fully Funded Year Investment Return Rate Balance as of valuation date Amortization Amount Increasing Rate Remaining Payment Period (from Valuation date)	2028 7.75% 11,776,015 \$1,346,399 4.50%	2028 7.75% \$12,571,626 \$1,232,938 4.50% 12
b. Early Retirement Incentive Plan (2003) Fully Funded Year Investment Return Rate Balance as of valuation date Amortization Amount Increasing Rate Remaining Payment Period (from Valuation date)	2028 7.75% 2,308,827 \$263,977 4.50%	2028 7.75% \$2,464,816 \$241,732 4.50% 12
c. Early Retirement Incentive Plan (2010) Fully Funded Year Investment Return Rate Balance as of valuation date Amortization Amount Increasing Rate Remaining Payment Period (from Valuation date)	2022 7.75% 19,582 \$5,456 0.00%	2022 7.75% \$27,386 \$5,456 0.00% 6
d. Unfunded Actuarial Accrued Liability Fully Funded Year Balance as of valuation date Amortization Amount Remaining Payment Period (from Valuation date)	2035 \$815,030,743 \$62,701,364 17	2035 \$759,539,854 \$53,964,605 19
e. Total Amortization Payments	\$64,317,197	\$55,444,731
Normal Cost	\$15,935,598	\$15,595,077
Net 3(8)(c) Transfers	\$3,310,021	\$2,837,161
Total Appropriation as of January 1	\$83,562,816	\$73,876,969
Adjusted for Payments as of July 1 and January 1	\$88,358,923	\$78,117,154
cester Regional Retirement System arial Valuation as of January 1, 2018		

Page 14

Exhibits 3.2 and 3.3 are based on the assumptions below:

#### Exhibit 3.2:

- The Employer Normal Cost is expected to increase 4% per year.
- The Unfunded Actuarial Accrued Liability ("UAL") is computed as of January 1 of each year assuming no future gains or losses.
- The Amortization Payment of UAL is an increasing payment at 4% paid over 17 years through 2035.
- The Amortization Payment of the Early Retirement Incentive Plan (2002) is an increasing payment at 4.5% paid over 10 years through 2028.
- The Amortization Payment of the Early Retirement Incentive Plan (2003) is an increasing payment at 4.5% paid over 10 years through 2028.
- The Amortization Payment of the Early Retirement Incentive Plan (2010) is a level payment to be paid over 4 years through 2022.
- Total Employer Cost is the sum of the Employer Normal Cost, net 3(8)(c) transfers and the Amortization of the UAL (including ERIs), all computed as of January 1 of each year and adjusted for semi-annual payments made on July 1 and January 1.
- For fiscal year 2019, we show the actual appropriation developed under the previous funding schedule
  of \$56,616,875. For fiscal years 2020 and later, the Board has selected a funding schedule that fully
  amortizes the unfunded actuarial accrued liability by 2035, with annual employer costs limited to
  increases of 9.95% over the prior year.

#### Exhibit 3.3:

- Expected benefit payments include payments expected to be made to retired members, beneficiaries, disabled members and active members expected to retire. In addition, expected benefit payments include distribution of the annuity savings fund attributed to inactive members.
- Benefit payments exclude cost-of-living increases granted to members in pay status between 1982
  and 1997. In addition, benefit payments are as expected for the first ten years of the forecast, then
  increase by the greater of 4.5% per year thereafter or the expected future payments for the current
  population projected by our computer model.
- Calendar year cash flow entries are developed as of each January 1.

Exhibit 3.2 - 30-Year Forecast of Annual Appropriations

								22 2 4 5
Fiscal		Amortization	Amortization	Amortization	Amortization		Increase	Unfunded Actuarial
Year	Employer	Payment of	Payment of	Payment of		Total Employer		Accrued
	Normal Cost	UAL	ERI 2002	ERI 2003	ERI 2010	Cost	Year	Liability
2019	\$20,350,226	\$34,558,075	\$1,423,676	\$279,128	\$5,770	\$56,616,875		\$829,135,167
2020	21,024,235	39,440,820	1,487,741	291,689	5,769	62,250,254	9.95%	856,436,937
2021	21,725,204	44,853,675	1,554,689	304,815	5,770	68,444,153	9.95%	880,800,931
2022	22,454,212	50,851,184	1,624,651	318,532	5,769	75,254,348	9.95%	901,455,763
2023	23,212,380	57,499,149	1,697,760	332,866	-	82,742,155	9.95%	917,514,533
2024	24,000,875	64,852,121	1,774,159	347,845	-	90,975,000	9.95%	927,960,266
2025	24,820,910	72,988,609	1,853,996	363,498	2	100,027,013	9.95%	931,629,650
2026	25,673,745	81,988,674	1,937,425	379,855		109,979,699	9.95%	927,194,915
2027	26,560,696	91,940,424	2,024,611	396,949	-	120,922,680	9.95%	913,143,617
2028	27,483,123	102,940,836	2,115,718	414,811	=	132,954,488	9.95%	887,756,113
2029	28,442,448	117,741,010	5 <u>=</u> 2		-	146,183,458	9.95%	849,080,469
2030	29,440,146	131,288,566	:=:	-	-	160,728,712	9.95%	794,904,529
2031	30,477,752	146,243,467	-	1-	-	176,721,219	9.95%	722,724,811
2032	31,556,862	162,748,118	-		#	194,304,980	9.95%	629,711,919
2033	32,679,136	180,959,190	-	-	-	213,638,326	9.95%	512,672,066
2034	33,846,301	198,008,618	-		-	231,854,919	8.53%	368,004,295
2035	35,060,153	205,928,963		-	-	240,989,116	3.94%	194,751,175
2036	36,322,559	9	-	7 <u>2</u>	2	36,322,559	-84.93%	-
2037	37,635,462	<b>2</b> 3	-	- 2	- 1	37,635,462	3.61%	
2038	39,000,881	(#6)	-		-	39,000,881	3.63%	-
2039	40,420,916	=0	8 <del>=</del> 21	-		40,420,916	3.64%	
2040	41,897,753	<b>5</b> .0	<del>-</del>	12		41,897,753	3.65%	_
2041	43,433,664	<u>u</u>	4	2	-	43,433,664	3.67%	
2042	45,031,010	=	-	=	-	45,031,010	3.68%	
2043	46,692,250	=	H2	:=:	5 8	46,692,250	3.69%	
2044	48,419,940	8	<b>(4</b> )	e	÷	48,419,940	3.70%	
2045	50,216,738	2	<b>2</b> )	·	:0	50,216,738	3.71%	-
2046	52,085,407	-	<del></del> 2	; <del>=</del> ;		52,085,407	3.72%	-
2047	54,028,823	=	-			54,028,823	3.73%	¥
2048	56,049,976	<del>§</del>	_	(21)	(2)	56,049,976	3.74%	_
						A POSSOCIAL PROPERTY OF TOUR STORES		

Exhibit 3.3 - 30-Year Forecast of Cash Flow

Calendar	Market Value of		Employee	Employer	Investment	Market Value of
Year	Assets, BOY	Benefit Payments	Contributions	Contributions	Return	Assets, EOY
2018	\$710,205,259	\$102,385,221	\$28,880,357	\$53,543,721	\$57,130,727	\$747,374,843
2019	747,374,843	89,280,271	30,035,571	58,871,321	61,063,923	808,065,387
2020	808,065,387	94,847,263	31,236,994	64,729,017	66,080,824	875,264,959
2021	875,264,959	100,606,485	32,486,474	71,169,555	71,643,000	949,957,503
2022	949,957,503	106,738,276	33,785,933	78,250,925	77,823,779	1,033,079,864
2023	1,033,079,864	113,022,584	35,137,370	86,036,893	84,710,101	1,125,941,644
2024	1,125,941,644	119,186,573	36,542,865	94,597,563	92,420,508	1,230,316,007
2025	1,230,316,007	125,414,199	38,004,580	104,010,021	101,090,839	1,348,007,248
2026	1,348,007,248	131,718,055	39,524,763	114,359,018	110,867,141	1,481,040,115
2027	1,481,040,115	138,153,512	41,105,754	125,737,741	121,911,410	1,631,641,508
2028	1,631,641,508	144,894,345	42,749,984	138,248,645	134,397,067	1,802,142,859
2029	1,802,142,859	151,748,672	44,459,983	152,004,385	148,521,777	1,995,380,332
2030	1,995,380,332	158,577,362	46,238,382	167,128,822	164,520,989	2,214,691,163
2031	2,214,691,163	165,713,343	48,087,917	183,758,139	182,650,126	2,463,474,002
2032	2,463,474,002	173,170,443	50,011,434	202,042,075	203,183,831	2,745,540,899
2033	2,745,540,899	180,963,113	52,011,891	219,269,875	226,207,076	3,062,066,628
2034	3,062,066,628	189,106,453	54,092,367	227,908,269	251,226,682	3,406,187,493
2035	3,406,187,493	197,616,243	56,256,062	34,350,977	262,705,811	3,561,884,100
2036	3,561,884,100	206,508,974	58,506,304	35,592,616	274,669,609	3,724,143,655
2037	3,724,143,655	215,801,878	60,846,556	36,883,920	287,136,062	3,893,208,315
2038	3,893,208,315	225,512,963	63,280,418	38,226,876	300,123,613	4,069,326,259
2039	4,069,326,259	235,661,046	65,811,635	39,623,550	313,651,158	4,252,751,556
2040	4,252,751,556	246,265,793	68,444,100	41,076,092	327,738,028	4,443,743,983
2041	4,443,743,983	257,347,754	71,181,864	42,586,735	342,403,981	4,642,568,809
2042	4,642,568,809	268,928,403	74,029,139	44,157,803	357,669,180	4,849,496,528
2043	4,849,496,528	281,030,181	76,990,305	45,791,714	373,554,175	5,064,802,541
2044	5,064,802,541	293,676,539	80,069,917	47,490,982	390,079,870	5,288,766,771
2045	5,288,766,771	306,891,983	83,272,714	49,258,220	407,267,502	5,521,673,224
2046	5,521,673,224	320,702,122	86,603,623	51,096,148	425,138,599	5,763,809,472
2047	5,763,809,472	335,133,717	90,067,768	53,007,593	443,714,940	6,015,466,056
	gr = 15 15	(5)				1592

# **SECTION 4 - REQUIRED DISCLOSURES**

#### Exhibit 4.1 - GASB 67 and GASB 68 Disclosures

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, *Financial Reporting for Pension Plans*, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, replaced the requirements of Statement No. 27.

The new pension standards reflect changes from those currently in place regarding how governments calculate total pension liability and pension expense. Further, the new standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

GASB 67 requires defined benefit pension plans, such as the Worcester Regional Retirement System, to present a statement of fiduciary net position (pension plan assets) and a statement of changes in fiduciary net position. Further, the statement requires that notes to financial statements include descriptive information such as the types of benefits provided, the classes of plan members covered and the composition of the pension plan's retirement board. Finally, GASB 67 requires pension plans to present in required supplementary information the sources of the changes in the net pension liability and information about the actuarially determined contributions compared with the actual contributions made to the plan and related ratios.

GASB 67 and GASB 68 require projected benefit payments be discounted to their actuarial present value using the single rate that reflects:

- (1) a long-term expected rate of return on pension plan investments to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return and
- (2) a tax-exempt, high-quality municipal bond rate to the extent that the conditions for use of the long-term expected rate of return are not met.

GASB 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and pension expense by state and local governments.

The effective date for GASB 67 is for plan years beginning after June 15, 2013, which is fiscal year ending December 31, 2014 for the Worcester Regional Retirement System. The effective date for GASB 68 is for employers' fiscal years beginning after June 15, 2014. The GASB report, submitted under separate cover and prepared as of December 31, 2017 (the measurement date), presents information to assist the Worcester Regional Retirement System in providing the required information under GASB 68 to participating employers.

# **SECTION 4 - REQUIRED DISCLOSURES**

### Exhibit 4.2 - PERAC Disclosure Information

The most recent actuarial valuation of the System was prepared by KMS Actuaries, LLC as of January 1, 2018.

The normal cost for employees on that date was: \$28,880,357 9.5% of payroll The normal cost for the employer was: \$15,935,598 5.2% of payroll

The actuarial liability for active members was: \$720,285,388
The actuarial liability for retired and inactive members was: 794,337,912
Total actuarial liability: \$1,514,623,300
System assets as of that date: \$685,488,133
Unfunded actuarial accrued liability: \$829,135,167

The ratio of System assets to total actuarial accrued liability was: 45.3%

The principal actuarial assumptions used in the valuation are as follows:

Investment Return: 7.75%

Rate of Salary Increase: Based on service, 6% graded down to 4.25% for Group 1
Based on service, 7% graded down to 4.75% for Group 4

#### Administration

There are 104 contributory retirement systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws and other applicable statutes. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.

#### Participation

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the local retirement board, and approved by PERAC. Membership is optional for certain elected officials.

There are four classes of membership in the Retirement System:

Group 1: General employees, including clerical, administrative, technical

and all other employees not otherwise classified.

Group 2: Certain specified hazardous duty positions.

Group 3: State police officers and inspectors.

Group 4: Local police officers, firefighters and other specified hazardous

positions.

For members in more than one group, participation will be proportional.

#### Member Contributions

Member contributions vary depending on the most recent date of membership:

Prior to 1975: 5% of Salary 1975 - 1983: 7% of Salary 1984 - June 30, 1996: 8% of Salary July 1, 1996 - present: 9% of Salary

1979 - present: An additional 2% of Salary in excess of

\$30,000.

Group 1 members hired 6% of Salary with 30 or more years of

on or after April 2, 2012: creditable service.

#### Rate of Interest

Interest on regular deductions made after January 1, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least ten financial institutions.

#### Retirement Age

The mandatory retirement age for some Group 2 and Group 4 members is age 65. Most Group 2 and Group 4 members may remain in service after reaching age 65. Group 4 members who are employed in certain public safety positions are required to retire at age 65. There is no mandatory retirement age for members in Group 1.

### Salary

Gross regular compensation. This does not include bonuses, overtime, severance pay, unused sick leave credit or other similar compensation.

#### Average Salary

Membership before April 2, 2012: Average annual rate of regular compensation received during the three consecutive years that produce the highest average, or, if greater, during the last three years (whether or not consecutive) preceding retirement.

Membership on or after April 2, 2012: Average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement.

#### Creditable Service

The period during which a member contributes to the retirement system plus certain periods of military service and "purchased" service.

#### Benefit Rate

The benefit rate varies with the member's retirement age, Group, membership date and years of creditable service at retirement. Each year a member retires prior to the age at which the 2.5% maximum benefit rate applies, a reduction is applied to each year of age under the maximum age. The maximum age and reduction for each Group and membership date is as follows:

	Group 1	Group 2	Group 4
2.5% for Membership before April 2, 2012:			
Maximum age:	65	60	55
Reduction:	0.1%	0.1%	0.1%
2.5% for Membership on or after April 2, 2012 (less than 30 years of service):			
Maximum age:	67	62	57
Reduction:	0.15%	0.15%	0.15%
2.5% for Membership on or after April 2, 2012 (30+ years of service):			
Maximum age:	67	62	57
Reduction:	0.125%	0.125%	0.125%

	Superannuation Retirement	Eligibility if membership before April 2, 2012:	<ul> <li>completion of 20 years of Creditable Service, or</li> <li>attainment of age 55 if hired prior to 1978, or</li> <li>attainment of age 55 with 10 years of Creditable Service, if hired after 1978.</li> </ul>
		Eligibility if membership on or after April 2, 2012:	<ul> <li>attainment of age 60 with 10 years of Creditable Service if classified in Group 1</li> <li>attainment of age 55 with 10 years of Creditable Service if classified in Group 2</li> <li>attainment of age 55 if classified in Group 4</li> </ul>
		Benefit Amount	Product of the member's Benefit Rate, Average Salary and Creditable Service.
		Maximum Benefit	80% of the member's Average Salary.
		Veteran's Benefit	Additional benefit of \$15 per year of Creditable Service, up to a maximum of \$300.
I	Deferred Vested	Eligibility	<ul> <li>completion of ten or more years of Creditable Service.</li> <li>elected officials hired prior to 1978, completion of six years of Creditable Service.</li> </ul>
		Renefit Amount	Accrued benefit navable commencing at age 55 or the

Benefit Amount

Accrued benefit payable commencing at age 55, or the completion of 20 years of Creditable Service, or may be deferred until later at the participant's option.

Withdrawal of Contributions Contributions may be withdrawn upon termination of employment.

- Members hired on or after January 1, 1984 who terminate with less than ten years of Creditable Service receive contributions plus interest on the Annuity Savings Account at an annual rate of 3%
- All other withdrawals receive contributions plus 100% of the regular interest that has accrued to the Annuity Savings Account.

Ordinary Disability
Retirement

Eligibility

Non-job related disability after completion of ten years of Creditable Service.

Benefit Amount for Group 1 membership before April 2, 2012 or Group 2 or Group 4 Superannuation benefit determined if the member is age 55, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.

Benefit Amount for Group 1 membership on or after April 2, 2012 Superannuation benefit determined if the member is age 60, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.

## Accidental Disability Retirement

Eligibility

Disabled as a result of an accident in the performance of duties.

There is no minimum age or service requirement.

Benefit Amount

72% of Salary plus an annuity based on accumulated member

contributions plus credited interest.

Maximum Benefit

100% of Salary if hired before January 1, 1988, otherwise 75%

of Salary.

Veteran's Benefit

Additional allowance of \$15 per year of Creditable Service, up to

a maximum of \$300.

Supplemental Dependent

Allowance

Additional allowance of \$415 per year for each child.

## Non-Occupational Death

Eligibility

For members with at least two years of creditable service who

die while in active service, but not due to occupational injury.

Benefit Amount

Benefit as if Option C had been elected. Minimum benefit of

\$250 per month for surviving spouse, \$120 per month for first

child and \$90 per month for each additional child.

Accidental Death

Eligibility

For members who die as a result of an occupational injury.

Benefit Amount

72% of Salary plus an annuity based on accumulated member

contributions plus credited interest.

Maximum Benefit

100% of Salary if hired before January 1, 1988, otherwise 75%

of Salary.

Veteran's Benefit

Additional allowance of \$15 per year of creditable service, up to

a maximum of \$300.

Supplemental Dependent

Allowance

Additional allowance of \$708.60 per year for each child until

age 18 (or age 22 if a full-time student).

Cost-of-Living Adjustment (COLA)

In accordance with the adoption of Chapter 17 of the Acts of 1997, the granting of a Cost-of-Living Adjustment will be determined by an annual vote by the Retirement Board. The amount of increase will be based upon the Consumer Price Index, limited to a maximum of 3.0%, beginning on July 1. All retirees, disabled retirees and beneficiaries who have been receiving benefit payments for at least one year as of July 1 are eligible for the adjustment. The maximum amount of pension benefit subject to a COLA is \$16,000. All COLAs granted to members after 1981 and prior to July 1, 1998 are deemed to be an obligation of the Commonwealth of Massachusetts and are not the liability of the Retirement System.

Optional Forms of Payment A member may elect to receive his or her retirement allowance, payable in monthly installments, in one of three forms of payment:

- Option A Total annual allowance commencing at retirement and terminating at member's death.
- Option B A reduced annual allowance commencing at retirement with death benefit equal to excess of member contributions plus credited interest to retirement over annuity benefit paid to member.
- Option C A reduced annual allowance commencing at retirement with 66%% of benefit continued to designated beneficiary upon death of member. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement.

Valuation Date

January 1, 2018

Investment Return

7.75% per year.

The investment return assumption is a long-term assumption based on capital market expectations by asset class, historical returns and professional judgment. We considered analysis prepared by PRIM's investment advisor using a building block approach and using the target asset allocation, expected returns by asset class and risk analysis to determine a long-term expected average annual rate of return.

Annuity Savings Fund Interest Rate

2.00% per year

**Amortization Method** 

Unfunded Actuarial Accrued Liability (UAL):

Increasing dollar amount at 4% to reduce the Unfunded Actuarial Accrued Liability to zero on or before June 30, 2035.

Early Retirement Incentive Programs (ERI) for 2002 and 2003:

Increasing dollar amount at 4.5% to reduce the Unfunded Actuarial Accrued Liability attributable to ERI to zero on or before June 30, 2028.

Early Retirement Incentive Program (ERI) for 2010:

Level dollar amount to reduce the Unfunded Actuarial Accrued Liability attributable to ERI to zero on or before June 30, 2022.

Salary Scale

The assumed annual rates for salary increases including longevity are illustrated by the following rates:

Years of Service	Groups 1 and 2	Group 4
0	6.00%	7.00%
1	5.50%	6.50%
2	5.50%	6.00%
3	5.25%	5.75%
4	5.25%	5.25%
5	4.75%	5.25%
6	4.75%	4.75%
7	4.50%	4.75%
8	4.50%	4.75%
9+	4.25%	4.75%

The salary scale assumption is a long-term estimate derived from historical data, current and recent market expectations and professional judgment.

Cost-of-Living Allowance

Cost-of-Living Allowances (COLA) are assumed to be 3% of the pension amount, capped at \$480 per year.

Mortality Rates

RP-2000 Mortality Table (base year 2009) with full generational mortality improvement using Scale BB. For disabled members, RP-2000 Mortality Table (base year 2012) with full generational mortality improvement using Scale BB.

General Employees: 55% of deaths are job-related. Police and Fire: 90% of deaths are job-related.

The underlying tables with generational mortality improvement reasonably reflect the mortality experience of the System as of the valuation date based on historical and current demographic data. Further, PERAC reviewed a sampling of a few larger local retirement systems and compared the results with the results found in performing the analysis of the State Retirement System for years 2012 - 2014. For the State Retirement System analysis, the mortality assumptions reflect the recent experience study published in 2014.

**Turnover Rates** 

Illustrative turnover rates are shown below:

Creditable Service	Groups 1 and 2	Group 4
0	0.1500	0.0150
10	0.0540	0.0150
20	0.0200	0.0000
30	0.0000	0.0000

### **Disability Rates**

Illustrative disability rates are shown below:

Attained Age	Groups 1 and 2	Group 4
20	0.0001	0.0010
30	0.0003	0.0030
40	0.0010	0.0030
50	0.0019	0.0125
60	0.0028	0.0085

General Employees: 55% of disabilities are accidental and 45% are ordinary. Police and Fire: 90% of disabilities are accidental and 10% are ordinary.

#### **Retirement Rates**

Illustrative retirement rates are shown below:

Harizasi kan kan	Groups	Group 4	
Age	Male	Female	Male & Female
50	0.0100	0.0150	0.0200
51	0.0100	0.0150	0.0200
52	0.0100	0.0200	0.0200
53	0.0100	0.0250	0.0500
54	0.0200	0.0250	0.0750
55	0.0200	0.0550	0.1500
56	0.0250	0.0650	0.1000
57	0.0250	0.0650	0.1000
58	0.0500	0.0650	0.1000
59	0.0650	0.0650	0.1500
60	0.1200	0.0500	0.2000
61	0.2000	0.1300	0.2000
62	0.3000	0.1500	0.2500
63	0.2500	0.1250	0.2500
64	0.2200	0.1800	0.3000
65	0.4000	0.1500	1.0000
66	0.2500	0.2000	1.0000
67	0.2500	0.2000	1.0000
68	0.3000	0.2500	1.0000
69	0.3000	0.2000	1.0000
70	1.0000	1.0000	1.0000

The turnover, disability and retirement rates are based on PERAC's most recent experience analysis of local retirement systems which reviewed age, gender and job group. The assumptions reflect this analysis as well as professional judgment.

Actuarial Cost Method

Individual Entry Age Normal.

Actuarial Asset Method

The Actuarial Value of Assets is the market value of assets as of the valuation date reduced by the sum of:

- a) 80% of gains and losses of the prior year,
- b) 60% of gains and losses of the second prior year,
- c) 40% of gains and losses of the third prior year,
- d) 20% of gains and losses of the fourth prior year,

Investment gains and losses are determined by the excess or deficiency of the expected return over the actual return on the market value. The actuarial valuation of assets is further constrained to be not less than 80% or more than 120% of market value.

Census Data

Census data as of the valuation date were submitted by the Retirement Board.

Asset Data

Asset information is reported annually to the Public Employee Retirement Administration Commission by the Worcester Regional Retirement System.

Dependents

80% of all members will be survived by a spouse. Age assumption for spouses is that males are assumed to be three years older than females.

Net Section 3(8)(c) Transfers

Reimbursements paid to and received from other retirement systems for that portion of a retiree's pension that is based on service earned in another retirement system. Net 3(8)(c) transfers are assumed to be \$3,500,000 per year.

Administrative Expenses

The anticipated administrative expenses for the fiscal year. For Fiscal Year 2019, the administrative expenses were assumed to be \$1,100,000 and is anticipated to increase 4% per year.

The administrative expense assumption is based on information relating to the System's administrative expenses provided by the Retirement System.

# **SECTION 7 - PLAN MEMBER INFORMATION**

Exhibit 7.1 - ACTIVE MEMBERS BY AGE and YEARS OF SERVICE AS OF JANUARY 1, 2018

		The street		Years of Service				TY AND THE			charge and the	
Age	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total	Total Salary	Average Salary
Under 20	11	7				170		-	1577	11	318,465	28,951
20 to 24	292	1			5.	-			a <del>t</del> s	293	8,672,295	29,598
25 to 29	498	55	4						3. <del>5</del> .3	557	19,083,669	34,262
30 to 34	290	140	53	4	+	-	-		858	487	21,636,922	44,429
35 to 39	297	86	103	54	3		8		·57	543	25,580,915	47,110
40 to 44	362	122	96	106	40	1	8		-	727	32,851,192	45,187
45 to 49	378	186	142	143	99	32	4	1921	4	984	46,427,639	47,183
50 to 54	316	207	202	181	99	78	50	1	2	1,134	52,651,489	46,430
55 to 59	184	158	242	253	128	45	59	24	1	1,094	48,661,294	44,480
60 to 64	113	89	160	184	121	54	37	25	9	792	35,684,080	45,056
65 to 69	21	31	45	50	33	26	17	4	4	231	9,888,750	42,808
70 & up	13	11	9	16	11	26 5	7	5	4	81	2,825,918	34,888
Total	2,775	1,086	1,056	991	534	241	174	59	18	6,934	304,282,630	43,883
Average Salary	33,599	42,843	46,002	50,567	59,190	65,957	73,322	76,957	57,092			
					Average	Age:	47.51	Average S	ervice:	10.14		

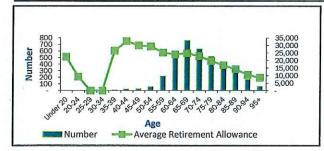


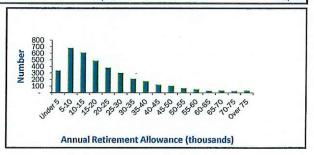


## **SECTION 7 - PLAN MEMBER INFORMATION**

Exhibit 7.2 - Retired Plan Members and Beneficiaries Annual Pensions as of January 1, 2018

	Service Retir	ements	Disability Reti	rements	Beneficiaries		
		Annual Retirement		Annual Retirement	Annual Retirement		
Attained Age	Number	Allowance	Number	Allowance	Number	Allowance	
Under 20	0	0	0	0	1	22,420	
20-24	0	0	0	0	1	9,262	
25-29	0	0	0	0	0	0	
30-34	0	0	0	0	0	0	
35-39	0	0	5	138,492	1	20,595	
40-44	1	12,714	15	623,807	5	52,379	
45-49	4	71,487	12	436,454	9	241,094	
50-54	17	408,905	33	1,159,414	8	134,344	
55-59	158	3,961,519	37	1,177,871	23	365,970	
60-64	404	9,449,261	58	1,976,530	34	532,380	
65-69	672	16,613,071	41	1,325,704	48	949,932	
70-74	571	13,126,741	33	1,008,815	31	404,959	
75-79	462	9,257,057	15	377,438	42	577,559	
80-84	306	5,327,053	15	372,826	49	523,166	
85-89	231	3,408,128	5	117,960	38	376,548	
90-94	145	1,546,439	1	16,028	26	242,291	
95+	51	458,308	0	0	13	91,330	
Total	3,022	63,640,683	270	8,731,339	329	4,544,229	
Average Age	73.4		62.9		74.1		
Average Retirement Allowand	ce	21,059		32,338		13,812	





### SECTION 8 - GLOSSARY OF TERMS

Actuarial Accrued Liability - That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

Actuarial Assumptions – Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the commencement, amount and duration of pension benefits, such as: changes in compensation, mortality, withdrawal, disablement and retirement; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

Actuarial Cost Method (or Funding Method) – A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the current year (Normal Cost) and the past (Actuarial Accrued Liability).

Actuarial Gain or Loss (or Experience Gain or Loss) – A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between the valuation date and the most recent immediately preceding valuation date.

Actuarial Present Value – The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

Amortization Payment – That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

Annual Statement – The statement submitted by the local retirement board to PERAC each year that describes the asset holdings and Fund balances as of December 31 and the transactions during the calendar year that affected the financial condition of the retirement system.

Annuity Reserve Fund – The fund into which total accumulated Member Contributions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

Annuity Savings Fund – The fund in which Member Contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

Assets – The total value of the investments held by the Plan trust that are for the payment of promised benefits. Employer appropriations and Member Contributions, as well as investment earnings, are added to the Plan trust. Benefit payments and other disbursements are withdrawn from the Plan trust. For valuation purposes, assets are usually measured at market value.

Cost of Benefits - The estimated payment from the pension system for benefits for the fiscal year.

Expense Fund – The fund into which the appropriation for administrative expenses is paid and from which all such expenses are paid.

### SECTION 8 - GLOSSARY OF TERMS

Funded Ratio - The Actuarial Value of Assets expressed as a percentage of the Actuarial Accrued Liability.

Funding Schedule – The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22D of M.G.L. Chapter 32.

GASB - Governmental Accounting Standards Board.

Normal Cost – Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits which is expected to accrue in the current fiscal year. The Employee Normal Cost is the amount of the expected Member Contributions for the current fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

Pension Fund – The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

Pension Reserve Fund – The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

Present Value of Future Benefits – The actuarial present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value of money and the probabilities of payment.

Special Fund for Military Service Credit – The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

Total Pension Liability – The portion of the Actuarial Present Value attributable to past service in accordance with the Entry Age cost method as stipulated by GASB Statement Number 67 (GASB 67).

Unfunded Actuarial Accrued Liability - The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.

				•			FYE2020	FYE2019	Increase over	Payment on
Unit	Unit Name	Normal Cost	UAL	2002 ERI	2003 ERI	2010 ERI	Appropriation	Appropriation	FYE 2019	7/1/2019
010	Ashburnham	301,036	481,782	32,091	120	-	814,909	752,472	8.30%	799,982
020	Ashburnham-Westminster Regional	262,120	408,651	- 3	3	<u> </u>	670,771	613,717	9.30%	658,485
025	Athol	403,674	1,407,416	-	878		1,811,090	1,354,103	33.75%	1,777,916
026	Athol Housing Authority	13,167	22,352		(6)		35,519	38,879	-8.64%	34,868
027	Athol-Royalston Regional School District	164,368	404,009	-	-	-	568,377	538,208	5.61%	557,966
030	Auburn	1,127,350	1,960,883	176,762	27,426	2	3,292,421	2,938,176	12.06%	3,232,114
040	Auburn Housing Authority	22,279	41,726	Υœ	-	9	64,005	61,048	4.84%	62,833
050	Auburn Water District	27,894	60,640	5,260	(3)		93,794	96,976	-3.28%	92,076
060	Barre	136,848	187,218	5,788	2,315	=	332,169	298,599	11.24%	326,089
070	Barre Housing Authority	4,049	14,608	100	; <del>=</del> ((	-	18,657	15,271	22.17%	18,31
080	Berlin	185,969	306,166	-	549	₽	492,135	469,886	4.73%	483,123
090	Berlin-Boylston Regional	66,729	98,235	1/2	(27)	- 2	164,964	125,067	31.90%	161,94
100	Blackstone	315,211	540,608		-	8	855,819	747,271	14.53%	840,143
105	Blackstone Housing Authority	7,584	10,002	-	57.0	70	17,586	18,506	-4.97%	17,26
110	Blackstone-Millville Regional	196,321	340,019	-			536,340	498,924	7.50%	526,516
120	Bolton	169,398	294,091	17,362	-	=	480,851	418,645	14.86%	472,043
130	Boylston	296,942	362,836	13,153	2	14	672,931	616,424	9.17%	660,605
135	Boylston Water District	3,717	8,497	-	4	19	12,214	10,427	17.14%	11,990
140	Brookfield	103,491	178,266	8,768	6	//5)	290,525	275,263	5.54%	285,203
150	Charlton	516,181	818,892	44,893		-	1,379,966	1,186,966	16.26%	1,354,689
160	Cherry Valley-Rochdale Water	6,759	48,081		-		54,840	46,094	18.97%	53,835
165	Cherry Valley Sewer District	×	4	-	- 4	-	=	1,747	-100.00%	141
170	Douglas	476,996	606,930	12,624	12,109	12	1,108,659	1,016,758	9.04%	1,088,352
180	Dudley	242,253	500,994	134,150	8,014		885,411	817,916	8.25%	869,193
190	<b>Dudley Housing Authority</b>	2,680	13,072	1 <del>5</del> 6	-	1.71	15,752	14,002	12.50%	15,463
200	Dudley-Charlton Regional	340,004	643,625	41,208	17,987	-	1,042,824	945,837	10.25%	1,023,723
210	East Brookfield	72,684	84,738	2	-		157,422	140,354	12.16%	154,539
220	Grafton	666,022	1,189,977	40,507	17,452	-	1,913,958	1,709,441	11.96%	1,878,900
230	Grafton Housing Authority	12,967	37,971	12	2	-	50,938	50,350	1.17%	50,005
240	Hardwick	53,587	126,963	13,329		100	193,879	191,746	1.11%	190,328
250	Harvard	282,604	634,971	-		*	917,575	851,961	7.70%	900,768
260	Hillcrest Water District	211	3,358	_	-	-	3,569	2,890	23.49%	3,504

21/820	2022						FYE2020	FYE2019	Increase over	Payment on
Unit	Unit Name	Normal Cost	UAL	2002 ERI	2003 ERI	2010 ERI	Appropriation	Appropriation	FYE 2019	7/1/2019
270	Holden	600,797	1,522,299	66,461	=	328	2,189,557	2,114,167	3.57%	2,149,451
280	Holden Housing Authority	15,922	17,387	2	020	121	33,309	28,888	15.30%	32,699
290	Hopedale	397,859	589,858		-	<u> </u>	987,717	928,529	6.37%	969,625
300	Hopedale Housing Authority	(e	4,991	5/	85	=	4,991	5,000	-0.18%	4,900
310	Hubbardston	114,578	126,166	10,521	4,451		255,716	260,487	-1.83%	251,032
320	Lancaster	233,925	435,943	€)	1983	9	669,868	570,763	17.36%	657,598
325	Lancaster Housing Authority	5,642	10,091	(4)	16 <b>4</b> 5	2	15,733	14,766	6.55%	15,445
327	Lancaster Sewer	2,141	2	18		22	2,141	1,586	34.99%	2,102
330	Leicester	411,279	873,133	52,782	2,138	-	1,339,332	1,183,623	13.16%	1,314,800
340	Leicester Housing Authority	17,444	30,026	: <del>-</del> :	19	-	47,470	38,234	24.16%	46,600
350	Leicester Water District	3,993	43,588		100	_	47,581	50,335	-5.47%	46,709
360	Lunenburg	457,035	922,589	:=:	140	_	1,379,624	1,244,611	10.85%	1,354,353
370	Lunenburg Housing Authority	1,159	540	828	188	2	1,699	1,346	26.23%	1,668
380	Lunenburg Water District	127	57,844	-	-	à	57,971	49,960	16.03%	56,909
390	Mendon	244,370	389,168	8,417	22,616		664,571	579,367	14.71%	652,398
400	Mendon-Upton Regional	319,522	458,257	7,015	7,833		792,627	722,770	9.67%	778,108
410	Millbury	482,865	1,235,490	143,268	-	÷:	1,861,623	1,781,760	4.48%	1,827,524
420	Millbury Housing Authority	25,724	64,564	-	6,412	la	96,700	90,482	6.87%	94,929
430	Millville	132,421	49,216	120 m	558 A. Diguie Aye	62	181,637	156,998	15.69%	178,310
440	Narragansett Regional	133,785	248,487	24,726	2	-	406,998	377,383	7.85%	399,543
450	Nashoba Regional	416,230	642,990	1 <del>3</del> -1	-		1,059,220	997,428	6.20%	1,039,818
455	Nashoba Valley Dispatch	17,748	21,240	3-7	_	( <del>=</del> )	38,988	17,063	128.49%	38,274
460	New Braintree	16,432	41,239	-	-		57,671	50,451	14.31%	56,615
470	Northboro	660,563	1,497,870	-	=	426	2,158,433	1,922,020	12.30%	2,118,897
480	Northboro Housing Authority	22,607	45,240	Œ	2		67,847	62,318	8.87%	66,604
490	Northboro-Southboro Regional	170,547	232,474	-		200	403,021	360,254	11.87%	395,639
500	North Brookfield	200,697	310,635	-	14,424	.=3	525,756	432,112	21.67%	516,126
510	North Brookfield Housing Authority	2,009	14,504	-	,		16,513	18,244	-9.49%	16,211
530	Oakham	24,766	47,493	~	_	2	72,259	65,335	10.60%	70,935
540	Oxford	618,997	1,247,607	136,956	15,492	-	2,019,052	1,908,579	5.79%	1,982,069
550	Oxford Housing Authority	27,009	48,739			-	. 75,748	57,696	31.29%	74,361
555	Oxford-Rochdale Sewer District	10,172	24,439	-	_		34,611	30,017	15.30%	33,977

							FYE2020	FYE2019	Increase over	Payment on
Unit	Unit Name	Normal Cost	UAL	2002 ERI	2003 ERI	2010 ERI	Appropriation	Appropriation	FYE 2019	7/1/2019
560	Paxton	367,331	413,080	1.7	181	-	780,411	666,530	17.09%	766,116
570	Petersham	58,649	97,496	13 <del>5</del> 3	2,315	=	158,460	151,368	4.69%	155,55
580	Phillipston	64,136	74,852	386	W	Ξ.	138,988	123,033	12.97%	136,44
590	Princeton	70,755	291,768	8,417	4	2	370,940	360,593	2.87%	364,14
600	Quabbin Regional	298,747	675,859	53,308	7,833	2	1,035,747	961,940	7.67%	1,016,77
610	Quaboag Regional	125,328	215,333	30,862		70	371,523	336,612	10.37%	364,71
620	Royalston	15,512	41,141	15	-	-	56,653	52,449	8.02%	55,61
630	Rutland	232,759	392,195	6,315	8		631,269	569,877	10.77%	619,70
640	Southboro	678,627	1,316,755	7 <del>4</del> %	·	141	1,995,382	1,810,251	10.23%	1,958,83
650	Southboro Housing	4,453	336	11,047	2	-	15,836	14,698	7.74%	15,54
660	Spencer	296,411	601,852	120	-	-	898,263	856,334	4.90%	881,81
670	Spencer-East Brookfield Regional	211,469	366,283	23,848	4,094		605,694	576,493	5.07%	594,60
680	Spencer Housing Authority	10,400	35,711	-	-		46,111	39,634	16.34%	45,26
390	Sterling	418,826	673,047	( <del>*</del> )	14,067	(E)	1,105,940	947,023	16.78%	1,085,68
700	Sterling Housing Authority		5,447	4.1	-	-	5,447	8,849	-38.45%	5,34
10	Sturbridge	574,196	758,343	2	64,110	-	1,396,649	1,299,478	7.48%	1,371,06
20	Sutton	392,650	813,975	-	_		1,206,625	1,086,678	11.04%	1,184,52
730	Tantasqua Regional	291,395	430,059		-	(#)	721,454	639,738	12.77%	708,23
40	Templeton	228,808	562,380	21,569	-	S#(0	812,757	751,302	8.18%	797,87
750	Templeton Housing Authority	6,252	15,374	21,392	34	(4)	43,018	40,190	7.04%	42,230
760	Upton	216,932	423,437	-	2	¥1	640,369	574,668	11.43%	628,639
770	Uxbridge	540,501	1,267,413	74,351	4	5	1,882,265	1,762,014	6.82%	1,847,788
80	<b>Uxbridge Housing Authority</b>	13,017	40,468	_	0.57		53,485	47,624	12.31%	52,50
90	Wachusett Regional	785,182	1,089,686	56,992	( <del>*</del>		1,931,860	1,860,026	3.86%	1,896,474
00	Warren	110,651	204,833	52,958	(C#)	5,769	374,211	365,564	2.37%	367,35
10	Warren Water District	7,850	10,256	=	-	(2	18,106	15,628	15.86%	17,774
320	Westboro	1,273,403	2,817,790	2	35,615	-	4,126,808	3,820,303	8.02%	4,051,220
25	Westboro Housing Authority	15,063	26,544	5,083			46,690	36,891	26.56%	45,835
30	West Boylston	523,121	746,207	60,325	-		1,329,653	1,179,791	12.70%	1,305,298
35	West Boylston Housing Authority	100	5,445	1.47	-	-	5,445	10,385	-47.57%	5,345
40	West Boylston Water District	13,774	52,873	040	196	Ξ.	66,647	51,850	28.54%	65,426
50	West Brookfield	121,118	171,962	-	144	2	293,080	258,800	13.25%	287,712

Unit	Unit Name	Normal Cost	UAL	2002 ERI	2003 ERI	2010 ERI	FYE2020 Appropriation	FYE2019 Appropriation	Increase over FYE 2019	Payment on 7/1/2019
860	Westminster	267,306	610,819		4,986	2	883,111	827,175	6.76%	866,935
870	Winchendon	481,808	1,026,988	60,499	-	2:	1,569,295	1,433,892	9.44%	1,540,550
880	Winchendon Housing Authority	38,345	73,129	4,734	-	-	116,208	92,698	25.36%	114,079
Total		21,024,235	39,440,820	1,487,741	291,689	5,769	62,250,254	56,616,875	9.95%	61,110,021